INDEPENDENT AUDITOR'S REPORT
FINANCIAL STATEMENTS AND
SUPPLEMENTAL INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2004

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OFFICIALS

Name	<u>Title</u>	Term Expires
	BOARD OF EDUCATION	
	(Before September, 2003 Election)	
Cheryl Tevis-Lingren Mark Clausen Sarah Orngard William Hinman Fred Acuff	President Vice President	2005 2005 2004 2003 2004
	(After September, 2003 Election)	
Fred Acuff Mark Clausen Sarah Orngard Cheryl Tevis-Lingren William Hinman	President Vice President	2004 2005 2004 2005 2006

SCHOOL OFFICIALS

Linda Hartman Superintendent

Teresa Ott District Secretary/
Treasurer

Independent Auditor's Report

To The Board of Education of the Grand Community School District:

We have audited the accompanying financial statements of the governmental activities, business type activities, each major fund and the aggregate remaining fund information of Grand Community School District, Boxholm, Iowa, as of and for the year ended June 30, 2004, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business type activities, each major fund, and the aggregate remaining fund information of Grand Community School District as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

As discussed in Note 7 to the financial statements, during the year ended June 30, 2004, Grand Community School District adopted Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments; Statement No. 37, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments; Omnibus; Statement No. 38, Certain Financial Statement Note Disclosures; Statement No. 41, Budgetary Comparison Schedule - Perspective Differences; and Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements.

In accordance with <u>Government Auditing Standards</u>, we have also issued our reports dated July $\overline{21}$, $\overline{2004}$ on our consideration of Grand Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. Those reports is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 12 and 31 thru 33 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Grand Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the two years ended June 30, 2003 (none of which are presented herein) and expressed unqualified opinions on those financial statements. The financial statements for the year ended June 30, 2001 (none of which are presented herein) were audited by other auditors who expressed an unqualified opinion on those financial statements. The supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information, has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BRUCE D. FRINK Certified Public Accountant

July 21, 2004

MANAGEMENT'S DISCUSSION AND ANALYSIS

Grand Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2004. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

Because the District is implementing new reporting standards for this fiscal year with significant changes in content and structure, much of the information is not easily comparable to prior years. However, in future years, comparisons will be more meaningful and will go further in explaining the District's financial position and results of operations.

2004 FINANCIAL HIGHLIGHTS

- General Fund revenues decreased from \$1,379,457 in fiscal 2003 to \$1,319,393 in fiscal 2004, while General Fund expenditures increased from \$1,232,206 in fiscal year 2003 to \$1,275,631 in fiscal 2003.
- The decrease in General Fund revenues was primarily attributable to an across the board cut in state foundation and other state funding cuts. The increase in expenditures was due primarily to an increase in the negotiated salary and benefits and restricted grant expenditures. The General Fund balance increased due to savings realized as a result of sharing educational programs with the Southeast Webster Community School District.
- The District began collecting School Infrastructure Local Option Sales Tax from Boone County during the year. No definite plans have been made for the usage of these funds.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Grand Community School District as a whole and present on overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Grand Community School District operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Grand Community School District acts solely as an agent or custodian for the benefit of those outside of County government.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the non-major Special Revenue Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

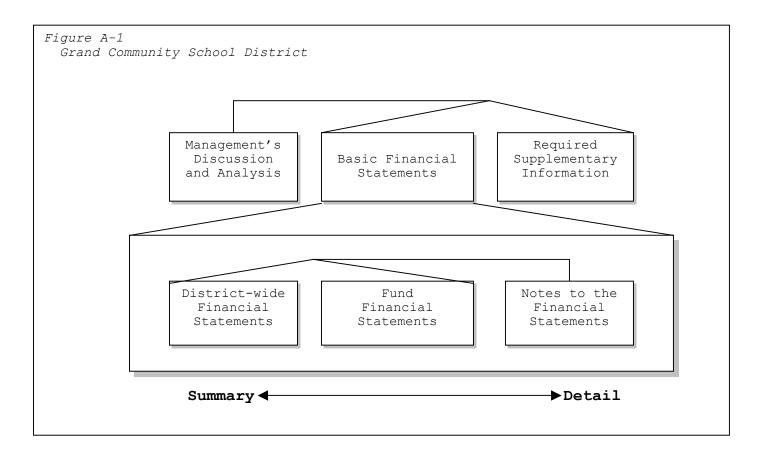


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain the remainder of this overview section of the management discussion and analysis highlights the structure and contents of each of the statements.

Figure	e A-2							
Major	Features	of	the	District-Wide	and	Fund	Financial	Statements

	District-Wide	Fund Financi	al Statements
	Statements	Governmental Funds	Proprietary Funds
Scope	Entire district	The activities of the district that are not proprietary, such as special education and building maintenance	Activities the district operates similar to private businesses, such as food service
Required financial statements	. Statement of net assets . Statement of activities	. Balance sheet . Statement of revenues, expenditures, and changes in fund balances	. Statement of net assets . Statement of revenues, expenses and changes in net assets . Statement of cash flows
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

District-wide Financial Statements

The district-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two district-wide statements report the District's net assets and how they have changed. Net assets - the difference between the District's assets and liabilities - is one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating, respectively. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the District-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business-type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues, such as federal grants.

The District has two kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how much cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds and Capital Projects Fund.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the District-wide statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business-type activities but provide more detail and additional information, such as cash flows. The District currently has one enterprise fund, the School Nutrition Fund.

Reconciliations between the district-wide financial statements and the fund financial statements follow the fund financial statements.

DISTRICT-WIDE FINANCIAL ANALYSIS

Net assets - Figure A-3 below provides a summary of the District's net assets for the year ended June 30, 2004 compared to June 30, 2003.

				Figure A-3	3					
		(Condensed S	Statement o	f Net Asset	ts				
	(expressed in thousands)									
	Governm	mental	Busines	s-type	Tot	al	Percentage			
	Activi	ities	Activi	ities	School D	istrict	Change			
	June	30,	June 30,		June 30,		June 30,			
	2004	2003	2004	2003	2004	2003	2003-2004			
	\$	\$	\$	\$	\$	\$				
Current assets	1,769	1,754	8	20	1,777	1,774	0.17%			
Capital assets	89	58	16	9	105	67	<u>56.72%</u>			
Total assets	1,858	1,812	24	29	1,882	1,841	<u>2.23%</u>			
Current liabilities	550	644	_	_	550	644	-14.60%			
Non-current liabilities							0.00%			
Total liabilities	550	644			550	644	<u>-14.60%</u>			
Net Assets										
Invested in capital assets,										
net of related debt	89	58	16	9	105	67	56.72%			
Unrestricted	1,219	1,110	8	20	1,227	1,130	<u>8.58%</u>			
Total net assets	1,308	1,168	24	29	1,332	1,197	11.28%			

The District's combined net assets increased by nearly 2%, or approximately \$40,000 over the prior year. The largest portion of the District's net assets is the invested in cash and pooled investments.

Unrestricted net assets - the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - increased approximately \$135,000 or 11%. This increase in unrestricted net assets was a result of savings realized as a result of sharing educational programs with the Southeast Webster Community School District.

Figure A-4 shows the changes in net assets for the year ended June 30, 2004.

	Figure A-4							
	Cha	ange in Net Asset	ts					
	(expressed in thousands)							
			Total					
	Governmental	Business-type	School					
	Activities	Activities	District					
	\$	\$	\$					
Revenues:								
Program revenues:								
Charges for service and sales	58	25	83					
Operating grants, contributions								
and restricted interest	292	35	327					
General revenues:								
Property tax	617	_	617					
Sales tax	29	_	29					
Unrestricted state grants	407	_	407					
Unrestricted investment earnings	8	_	8					
Other	34		34					
Total revenues	1,445	60	1,505					
Program expenses:								
Governmental activities:								
Instruction	850	_	850					
Support Services	399	_	399					
Non-instructional programs	_	65	65					
Other expenses	56	<u></u> _	56					
Total expenses	1,305	65	1,370					
Change in net assets	140	(5)	135					

Property tax and unrestricted state grants account for 68% of the total revenue. The District's expenses primarily relate to instruction and support services which account for 91% of the total expenses.

Governmental Activities

Revenues for governmental activities were \$1,444,234 and expenses were \$1,334,974.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs and other expenses.

	Figure A-5			
	Total and Net Cost of (Governmental Activities		
	(expressed i	n thousands)		
	Total Cost	Net Cost		
	of Services	of Services		
	\$	\$		
Instruction	850	590		
Support Services	399	359		
Other expenses	<u>56</u>	5		
Totals	1,305	954		

- The cost financed by users of the District's programs was \$58,382.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$291,888.
- The net cost of governmental activities was financed with \$644,677 in property and other taxes and \$407,206 in unrestricted state grants.

Business-Type Activities

Revenues for business type activities were \$59,923 and expenses were \$65,056. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

During the year ended June 30, 2004, the District held meal prices steady. The District spent over \$10,000 to replace several pieces of equipment.

INDIVIDUAL FUND ANALYSIS

As previously noted, Grand Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of 1,218,925, a ten percent increase over last year's ending fund balances of \$1,109,665.

Governmental Fund Highlights

- The District's improving General Fund financial position is the result of several factors. The savings realized as a result of sharing educational programs with the Southeast Webster Community School District are an ongoing factor. The District has also carefully monitored discretionary spending to avoid decreases in fund balances. The preservation of the General Fund balance is especially important in light of the State's decision to remove the budget quarantee.
- The Physical Plant and Equipment Levy (PPEL levy) increased over \$28,000 as a result of the District watching its expenditures in this fund and due to the imposition of the School Infrastructure Local Option Sales Tax (SILO tax) in Boone County. This source of funding will allow the District more options in paying for future improvements.
- The Capital Projects was started in the fiscal year ending June 30, 2004 as a result of the passage of the SILO tax in Boone County. The first revenues were received in March, 2004. This money can be used for many of the same purposes as the District's PPEL levy. The District is currently prioritizing projects for use of these funds.

Proprietary Fund Highlights

The School Nutrition Fund balance decreased approximately \$5,500 during the fiscal year ending June 30, 2004. This was a result of holding steady on meal prices as well as depreciation on fixed assets. The cash balance decreased approximately \$11,000 due primarily to the purchases of over \$10,000 in equipment.

BUDGETARY HIGHLIGHTS

The District's receipts were \$25,689 greater than budgeted receipts, a variance of 2%. The most significant variance resulted from the District receiving less in state aid than originally anticipated, however, this was offset by contributions from private sources that were not anticipated.

Total expenditures were less than budgeted, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2004, the District had invested \$104,331, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This represents a net increase of 52% from last year. More detailed information about the District's capital assets is presented in Note 3 to the financial statements. Depreciation expense for the year was \$35,152.

The original cost of the District's capital assets was \$545,070. Governmental funds account for \$516,248, with the remainder of \$28,822 accounted for in the Proprietary, School Nutrition Fund.

The largest change in capital asset activity during the year occurred in the improvements progress category. The District spent \$41,208 on improvements to buildings and sites during the year.

Figure A-6
Capital Assets, net of Depreciation
(expressed in thousands)

	(expressed in thousands)							
	Govern	mental	Busines	s-type	Tot	al	Total	
	Activ	ities	Activi	ities	School D	istrict	Change	
	June 30,		June 30,		June 30,		June 30,	
	2004	2003	2004	2003	2004	2003	2003-2004	
	\$	\$	\$	\$	\$	\$	_	
Land	1	1	-	_	1	1	0.00%	
Buildings	4	8	-	_	4	8	-50.00%	
Improvements other than buildings	51	23	-	_	51	23	121.74%	
Furniture and equipment	33	26	16	9	49	35	<u>40.00</u> %	
Totals	89	58	16	9	105	67	56.72%	

Long-Term Debt

The District has no long-term debt.

ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of existing circumstances that could significantly affect its financial health in the future:

- The SILO tax was passed and money began to be received by the District in January of 2004.
- The District's voters will be voting in October, 2004 whether they wish to reorganize with the Southeast Webster Community School District. The voters of both districts must approve (50% simple majority) for the reorganization to occur. If passed, the reorganization would be effective July 1, 2005.
- For the 2003-04 school year the state cut the District's budget by 2.5%. This was an across the board cut, effecting Phase I & II and Teacher Compensation as well as other areas. This will force the District to use some of the cash on hand. To maintain programs at current levels. Cuts made during the fiscal year negatively impact the District's balances as adequate expense reductions are not possible.
- Unfunded mandates are stretching the limits of not only the financial health of the District, but also the human resources aspect of the District. "No Child Left Behind", "Student Achievement and Teacher Quality Act", and "GASB 34", to name a few.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Teresa Ott, District Secretary/Treasurer, Grand Community School District, 404 Walnut Street, Boxholm, Iowa 50040.



Statement of Net Assets

June 30, 2004

	Governmental	Business-Type	
	Activities	Activities	Total
	\$	\$	\$
Assets and Other Debits			
Cash and pooled investments	1,202,783	6,699	1,209,482
Receivables:			
Property tax			
Current year	6,692	-	6,692
Succeeding year	517,838	-	517,838
Income surtax - succeeding year	32,018	-	32,018
Due from other governments	9,450	-	9,450
Inventories	_	1,097	1,097
Capital assets, net of accumulated depreciation	88,652	15,679	104,331
Total assets and other debits	1,857,433	23,475	1,880,908
Liabilities, Fund Equity and Other Credits			
Liabilities:			
Deferred revenue:			
Succeeding year property tax	517,838	-	517,838
Succeeding year income surtax	32,018	-	32,018
Total liabilities	549,856		549,856
Fund equity and other credits:			
Fund balances:			
Invested in capital assets	88,652	15,679	104,331
Contributed capital	00,032	4,899	4,899
Unreserved	1,218,925	2,897	1,221,822
			
Total fund equity and other credits	1,307,577	23,475	1,331,052
Total liabilities and fund equity			
and other credits	1,857,433	23,475	1,880,908

Statement of Activities

Year ended June 30, 2004

		Progr	am Revenues			
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Governmental Activities	Business-Type Activities	Total
	\$	\$	\$	\$	\$	\$
Functions/Programs						
Governmental activities:						
Instruction:						
Regular instruction	605,071	17,208	113,262	(474,601)	_	(474,601)
Special instruction	240,928	41,174	86,271	(113,483)	-	(113,483)
Other instruction	3,874	-	2,276	(1,598)	-	(1,598)
	849,873	58,382	201,809	(589,682)		(589,682)
Support services:						
Student services	80,648	_	725	(79,923)	-	(79,923)
Instructional staff services	14,460	_	1,440	(13,020)	-	(13,020)
Administration services	156,301	_	21,791	(134,510)	-	(134,510)
Operation and maintenance of						
plant services	85 , 936	-	15,831	(70,105)	-	(70,105)
Transportation services	61,627	_	-	(61,627)	-	(61 , 627)
	398,972		39,787	(359,185)		(359, 185)
Other expenditures:						
AEA flowthrough	50,292	_	50,292	_	_	_
Depreciation (unallocated)*	5,586	— -	_	(5 , 586)	-	(5,586)
	55,878		50,292	(5,586)		(5,586)
Total governmental activities	1,304,723	58,382	291,888	(954,453)	-	(954,453)

Statement of Activities

Year ended June 30, 2004

		Progr	am Revenues	_		
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Governmental Activities	Business-Type Activities	Total
	\$	\$	\$	\$	\$	\$
Business-Type activities:						
Non-instructional programs						
Nutrition services	65,056	24,587	35,336		(5,133)	(5,133)
Total	1,369,779	82,969	327,224	(954,453)	(5,133)	(959, 586)
General revenues:						
Property tax levied for:						
General purposes				559 , 735	-	559 , 735
Capital outlay				47,285	-	47,285
Public education and recreation				8,582	-	8,582
Sales tax collected for:						
Capital outlay				29 , 075	_	29,075
Unrestricted state grants				407,206	-	407,206
Unrestricted investment earnings				8,158	-	8,158
Other				33,923		33,923
Total general revenue				1,093,964		1,093,964
Change in net assets				139,511	(5,133)	134,378
Net assets beginning of year, as restate	ed (note 7)			1,168,066	28,608	1,196,674
Net assets end of year				1,307,577	23,475	1,331,052

^{*} This amount excludes the depreciation that is included in the direct expenses of the various programs.

See notes to financial statements.

Balance Sheet

Governmental Funds

June 30, 2004

		Physical Plant and		
		Equipment	Non-major	
	General	Levy	Governmental	Total
	\$	\$	\$	\$
Assets and Other Debits				
Cash and pooled investments	1,000,423	144,736	57,624	1,202,783
Receivables:				
Property tax				
Current year	6,692	-	-	6 , 692
Succeeding year	455 , 789	30,605	31,444	517 , 838
Income surtax - succeeding year	14,891	17,127	-	32,018
Due from other governments			9,450	9,450
Total assets and other debits	1,477,795	192,468	98,518	1,768,781
Liabilities, Fund Equity and Other Credits				
Liabilities:				
Deferred revenue:				
Succeeding year property tax	455 , 789	30,605	31,444	517,838
Succeeding year income surtax	14,891	17,127	_	32,018
Total liabilities	470,680	47,732	31,444	549,856
Fund equity and other credits:				
Fund balances:				
Unreserved	1,007,115	144,736	67,074	1,218,925
Total fund equity and other credits	1,007,115	144,736	67,074	1,218,925
Total liabilities and fund equity				
and other credits	1,477,795	192,468	98,518	1,768,781

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2004

Total fund balances of governmental funds (Exhibit C)

\$ 1,218,925

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.

88,652

Net assets of governmental activities (Exhibit A)

\$ 1,307,577

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Fund Types

Year ended June 30, 2004

		Physical		
		Plant and		
		Equipment	Non-major	
	General	Levy	Governmental	Total
	\$	\$	\$	\$
Revenues:				
Local sources				
Local tax	574 , 807	62 , 356	59 , 369	696 , 532
Tuition	58 , 382	-	-	58 , 382
Other	43,849	681	2,377	46,907
State sources	587 , 822	35	23	587,880
Federal sources	54,533			54,533
Total revenues	1,319,393	63,072	61,769	1,444,234
Expenditures:				
Instruction				
Regular instruction	615,514	_	_	615,514
Special instruction	240,928	_	_	240,928
Other instruction	1,568	_	2,306	3,874
	858,010		2,306	860,316
Support services				
Student services	80,648	_	_	80,648
Instructional staff services	14,460	_	_	14,460
Administration services	136,924	_	19,377	156,301
Operation and maintenance of plant services	81,598	35,154	2,506	119,258
Transportation services	53,699	-	-	53 , 699
	367,329	35,154	21,883	424,366
Other expenditures				
AEA flowthrough	50,292			50,292
m . 1	1 075 601	25 154	0.4 1.00	1 224 274
Total expenditures	1,275,631	35,154	24,189	1,334,974
Excess (Deficiency) of revenues over (under) expenditures	43,762	27,918	37,580	109,260
Fund balances beginning of year, as restated (note 7)	963,353	116,818	29,494	1,109,665
Fund balances end of year	1,007,115	144,736	67,074	1,218,925

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2004

Net change in fund balances - total governmental funds (Exhibit E)

\$ 109,260

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays and depreciation expense in the year are as follows:

Capital outlays Depreciation expense \$ 61,651

(31,400) 30,251

Change in net assets of governmental activities (Exhibit B)

139,511

Statement of Revenues, Expenses and Changes in Net Assets

Proprietary Fund

Year ended June 30, 2004

	School Nutrition
	\$
Operating revenue:	
Local sources:	
Charges for services	24,587
Operating expenses:	
Non-instructional programs:	
Food service operations:	
Salaries	20,573
Benefits	5,726
Supplies	35,005
Depreciation	3,752
Total operating expenses	65,056
Operating (loss)	(40,469)
Non-operating revenues:	
Interest on investments	43
State sources	973
Federal sources	34,320
	35,336
Net (loss)	(5,133)
Net assets beginning of year	28,608
Net assets end of year	23,475

Statement of Cash Flows

Proprietary Fund

Year ended June 30, 2004

	School Nutrition
	\$
Cash flows from operating activities:	
Cash received from sale of lunches and breakfasts	24,587
Cash payments to employees for services	(26, 299)
Cash payments to suppliers for goods or services	(28,781)
Net cash provided by (used in) operating activities	(30,493)
Cash flows from non-capital financing activities:	
State grants received	973
Federal grants received	29,068
Net cash provided by non-capital financing activities	30,041
Cash flows from capital financing activities:	
Acquisition of capital assets	(10,299)
Cash flows from investing activities:	
Interest on investments	43
Net increase (decrease) in cash and cash equivalents	(10,708)
Cash and cash equivalents beginning of year	17,407
Cash and cash equivalents end of year	6,699

Statement of Cash Flows

Proprietary Fund

Year ended June 30, 2004

	Enterprise Fund
	\$
Reconciliation of operating income (loss) to	
net cash used in operating activities:	
Operating income (loss)	(40,469)
Adjustments to reconcile operating profit (loss)	
to net cash provided by (used in) operating activities:	
Depreciation	3,752
Commodities used	5,252
Decrease in inventory	972
	(30,493)
Reconciliation of cash and cash equivalents at year end to specific assets included on Combined Balance Sheet:	
Current assets:	
Cash	6,699

Non-cash investing, capital and financing activities:

During the year ended June 30, 2004, the District received federal commodities valued at \$5,252.

Notes to Financial Statements

June 30, 2004

(1) Summary of Significant Accounting Policies

The Grand Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through two. Additionally, the District either operates or sponsors summer recreational activities. The geographic area served includes the Cities of Boxholm, Frazier and Pilot Mound, Iowa, and agricultural area in Boone and Greene Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis. The District also contracts, as explained in Note 8, with the Southeast Webster Community School District to educate students in grades third through twelve.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Grand Community School District has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. The Grand Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> - The District participates in a jointly governed organization that provides services to the District but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Boone County Assessor's Conference Board.

B. Basis of Presentation

<u>District-wide financial statements</u> - The Statements of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the tow preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental and proprietary. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other non-major governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, including instructional, support and other costs.

The Physical Plant and Equipment Levy is used to purchase equipment (over \$500 per item) and for major repairs and improvements to buildings and grounds. It is funded primarily through a combination of property tax and income surtax.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

C. Measurement Focus and Basis of Accounting

The District-wide financial statements and the proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected with 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financial sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary funds' principal ongoing operations. The principal operating revenues of the District's enterprise fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sale and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statement of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

Cash, Pooled Investments and Cash Equivalents - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in Governmental Funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking the budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the District-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2002 assessed property valuations; is for the tax accrual period July 1, 2003 through June 30, 2004 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2003.

 $\overline{\text{Due From Other Governments}}$ - $\overline{\text{Due from other governments represents amounts due from the State of Iowa.}$

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and contributed value for government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> - Capital assets, which include property, furniture, and equipment, are reported in the applicable governmental or business-type activities columns in the District-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Land	\$ 1,000
Buildings	10,000
Improvements other than buildings	1,000
Furniture and equipment:	
School Nutrition Fund equipment	1,000
Other furniture and equipment	1,000

Capital assets are depreciated using the straight line method of depreciation over the following estimated useful lives:

Buildings	50 years
Improvements other than buildings	20-50 years
Furniture and equipment	5-15 years

Deferred Revenue - Although certain revenues are measurable, they are not available. Available means collectible within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue on the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Compensated Absences</u> - District employees accumulated a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the District-wide financial statements. A liability for these amounts is reported in governmental funds only for employees that have resigned or retired. The compensated absences liability is deemed to be immaterial at June 30, 2004.

<u>Fund Equity</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the District-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

(2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2004 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The District had investments in the Iowa Schools Joint Investment Trust which are valued at an amortized cost of \$963,861 pursuant to Rule 2a-7 under the Investment Company Act of 1940. Governmental Accounting Standards Board Statement No. 3 requires investments to be categorized to give an indication of the level of risk assumed by the District at year end. The District's investment in the Iowa Schools Joint Investment Trust is not subject to risk categorization.

(3) Capital Assets

	Balance Beginning of Year, as restated (note 12)	Increases	Decreases	Balance End of Year
Governmental activities: Capital assets not being depreciated:				
Land	1,000			1,000
Capital assets being depreciated:				
Buildings	257,923	_	_	257,923
Improvements other than buildings	33,224	41,208	_	74,432
Furniture and Equipment	163,450	20,443	_	183,893
Total capital assets being depreciated	454,597	61,651		516,248
Less accumulated depreciation for:				
Buildings	250,323	3,800	_	254,123
Improvements other than buildings	9 , 845	14,086	_	23,931
Furniture and Equipment	137,028	13,514	_	150,542
Total accumulated depreciation	397,196	31,400		428,596
Total capital assets being depreciated, net	57,401	30,251		87,652
Governmental activities, capital assets, net	58,401	30,251		88,652
Business type activities:				
Furniture and equipment	18,523	10,299	_	28,822
Less accumulated depreciation	9,391	3,752		13,143
Business type activities capital assets, net	9,132	6,547		15,679
Depreciation expense was charged to the following Governmental activities: Support services:	functions:			
Operation and maintenance of plant				17,886
Transportation				7,928
Unallocated				5,586
				31,400
Business Type activities				
Food service operations				3,752

(4) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the District is required to contribute 5.75% of annual payroll. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2004, 2002, and 2001 were \$29,727, \$29,575, and \$29,595 respectively, equal to the required contributions for each year.

(5) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$50,292 for year ended June 30, 2004 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

(6) Risk Management

Grand Community School District is a member in the Iowa School Employees Benefits Association, an Iowa Code Chapter 28E organization. The Iowa School Employees Benefits Association (ISEBA) is a local government risk-sharing pool whose members include various schools throughout the State of Iowa. ISEBA was formed July 1999 for the purpose of managing and funding employee benefits. ISEBA provides coverage and protection in the following categories: medical, dental, vision and prescription drugs.

Each member's contributions to ISEBA funds current operations and provided capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, ISEBA's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital.

The District's contributions to the risk pool are recorded as expenditures from its General Fund at the time of payment to the risk pool. District contributions to ISEBA for the year ended June 30, 2004 were \$32,945.

Payments from participating members are the sole source for paying claims and establishing reserves for the ISEBA self-funded programs. Stop loss insurance is purchased by ISEBA to protect against large claims but the potential exists for claims to exceed the premium payments made by members into the program. In the event that claims exceed premiums and reserves, an assessment may be necessary to pay claims and replenish reserves in the program.

The District does not report a liability for losses in excess of stop loss insurance unless it is deemed probable that such losses have occurred and the amount of such a loss can be reasonably estimated. Accordingly, at June 30, 2004, no liability has been recorded in the District's financial statements. As of June 30, 2004, settled claims have not exceeded the risk pool or reinsurance company coverage.

Members agree to continue membership in the pool for a period of not less than one full year. After such period, a member who has given 30 days prior written notice may withdraw. ISEBA will pay claims incurred before the termination date.

Grand Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(7) Accounting Change

Governmental Accounting Standards Board (GASB) Interpretation No. 6, Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements was implemented during the year ended June 30, 2004. The interpretation modifies when compensated absence and early retirement liabilities are recorded under the modified accrual basis of accounting.

Governmental Accounting Standards Board (GASB) Statement Number 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, Statement Number 37, Basic Financial Statements and Management's Discussion and Analysis - for State and Local Governments; Omnibus, Statement Number 38, Certain Financial Statement Note Disclosures, and Statement No. 41, Budgetary Comparison Schedule - Perspective Differences; were implemented during the fiscal year ending June 30, 2004. The statements create new basic financial statements for reporting the District's financial activities. The financial statements now include District-wide financial statements prepared on an accrual basis of accounting and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

The District-wide financial statements split the District's programs between business-type and governmental activities. The beginning net asset amount for governmental activities has been restated to include capital assets, long-term liabilities and the changes in assets and liabilities at July 1, 2003 caused by the conversion to the accrual basis of accounting.

		Fund		
		Physical	N	
		and Plant Equipment	Non-major Special	
	General	Levy	Revenue	Total
Net assets, June 30, 2002, as previously reported	\$963,353	116,818	29,494	1,109,665
GASB Interpretation 6 adjustments Net assets, July 1, 2002, as restated for governmental funds GASB 34 adjustments:	\$ <u>963,353</u>	<u>116,818</u>	29,494	1,109,665
GASB 34 adjustments: Capital assets, net of accumulated depreciation of \$39	97,196			58,401
Net assets, July 1, 2002, as restated				<u>1,168,066</u>

(8) Two-Way Whole Grade Sharing

The District has entered into a contract with Southeast Webster Community School District to complete the academic and extra-curricular needs of students in grades seven through twelve. All regular education students in grades three and four will attend the Southeast Webster Community School District. All regular education students in grades five and six will attend the Grand Community School District. Special education students will attend school in the district where the grade attends if an appropriate program is available.

No monetary payments will be exchanged between Grand and Southeast Webster School Districts under the terms of the agreement unless special education needs are beyond the scope of normal cost and present a financial burden to one of the districts.

The contract expires June 30, 2006.

(9) Reorganization Vote

The voters of the District will vote in October, 2004 to approve a reorganization with the Southeast Webster Community School District. The voters of each district, by simple majority, must approve in order for the reorganization to occur. If approved, the reorganization would be effective July 1, 2005.



Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Fund

Required Supplementary Information

Year ended June 30, 2004

Final to

						Actual
	Governmental Fund Types	Proprietary Fund Type	Total	Budgeted	Amounts	Variance - Positive
	Actual	Actual	Actual	Original	Final	(Negative)
	\$	\$	\$	\$	\$	\$
Receipts:						
Local sources	792,050	24,630	816,680	778,079	778 , 079	38,601
State sources	587 , 880	973	588 , 853	622 , 366	622 , 366	(33,513)
Federal sources	54,533	29,068	83,601	63,000	63,000	20,601
Total receipts	1,434,463	54,671	1,489,134	1,463,445	1,463,445	25,689
Disbursements:						
Instruction	860,316	_	860,316	955,000	955,000	94,684
Support services	424,366	_	424,366	461,500	461,500	37,134
Non-instructional programs	-	65,379	65,379	66,500	66,500	1,121
Other expenditures	50,292	_	50,292	53,905	53,905	3,613
Total disbursements	1,334,974	65,379	1,400,353	1,536,905	1,536,905	136,552
Excess (deficiency) of receipts						
over (under) disbursements	99,489	(10,708)	88,781	(73,460)	(73,460)	162,241
Other financing sources (uses)	<u>-</u> _					
Excess (deficiency) of receipts and other financing sources over (under)						
disbursements and other financing uses	99,489	(10,708)	88,781	(73,460)	(73,460)	162,241
Balance beginning of year	1,103,294	17,407	1,120,701	999,231	999,231	121,470
Balance end of year	1,202,783	6,699	1,209,482	925,771	925,771	283,711

See accompanying independent auditor's report.

Budgetary Comparison Schedule - Budget to GAAP Reconciliation

Required Supplementary Information

Year ended June 30, 2004

	Governmental Fund Type				
	Cash Basis	Accrual Adjustments	Modified Accrual Basis		
Revenues Expenditures	1,434,463 1,334,974	9 , 771	1,444,234 1,334,974		
Net	99,489	9,771	109,260		
Other financing sources (uses) Beginning fund balances	1,103,294	6,371	1,109,665		
Ending fund balances	1,202,783	16,142	1,218,925		
	Proprietary Fund Type				
		Enterprise			
	Cash <u>Basis</u>	Accrual Adjustments	Accrual Basis		
Revenues Expenditures	54,671 65,379	5 , 252 (323)	59,923 65,056		
Net	(10,708)	5,575	(5,133)		
Beginning fund balances	17,407	11,201	28,608		
Ending fund balances	6,699	16,776	23,475		

Notes to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2004

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except private-purpose trust and agency funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functional areas, not by fund or fund type. These four functional areas are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.



Public

GRAND COMMUNITY SCHOOL DISTRICT

Combining Balance Sheet

Non-major Governmental Funds

June 30, 2004

				Education and	
		Student	Capital	Recreation	
	Management	Activity	Projects	Levy	Total
	\$	\$	\$	\$	\$
Assets					
Cash and pooled investments Property tax receivable:	24,225	4,794	19,635	8,970	57 , 624
Succeeding year	25,000	_	_	6,444	31,444
Due from other governments			9,450	<u> </u>	9,450
Total assets	49,225	4,794	29,085	15,414	98,518
Liabilities and Fund Equity					
Liabilities:					
Deferred revenue:					
Succeeding year property tax	25,000			6,444	31,444
	25,000			6,444	31,444
Fund equity:					
Unreserved, undesignated fund balance	24,225	4,794	29,085	8 , 970	67,074
	24,225	4,794	29,085	8,970	67,074
Total liabilities and fund equity	49,225	4,794	29 , 085	15,414	98,518

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Non-major Governmental Funds

Year ended June 30, 2004

	Management	Student Activity	Capital Projects	Public Education and Recreation Levy	Total
	\$	\$	\$	\$	\$
Revenues:					
Local sources:					
Local tax	21,702	-	29 , 085	8,582	59 , 369
Other	74	2,276	_	27	2,377
State sources	16			7	23
Total revenues	21,792	2,276	29,085	8,616	61,769
Expenditures: Instruction:					
Co-curricular instruction	-	2,306	-	-	2,306
Support services: General administration	19,377				19,377
Plant operation and maintenance	19,311			2,506	2,506
Total expenditures	19,377	2,306		2,506	24,189
Excess (deficiency) of revenues					
over (under) expenditures	2,415	(30)	29,085	6,110	37,580
Fund balances beginning of year, as restated (note 9)	21,810	4,824		2,860	29,494
Balance end of year	24,225	4,794	29,085	8,970	67,074

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2004

Account	Balance Beginning _ of Year Revenues Expenditures			
	\$	\$	\$	\$
Elementary fundraiser Book club Field trips	3,262 - 1,562	1,386 17 873	1,254 17 1,035	3,394 - 1,400
Total	4,824	2,276	2,306	4,794

Schedule of Revenues by Source and Expenditures by Function

All Governmental Funds

For the Last Four Years

	Modified Accrual Basis			
	2004	2003	2002	2001
	\$	\$	\$	\$
Local sources:				
Property tax	637,303	626,331	598,199	588,041
School Infrastructure Local Option Sales Tax	29 , 075	_	_	_
Mobile home tax	_	_	29	_
Income surtax	30,143	29,780	34,314	32,764
	696,521	656,111	632,542	620,805
State sources:				
State foundation aid	407,206	480,951	414,325	560,089
Instructional support state aid	3,449	3,748	4,253	6,440
School improvement and technology funding	, -	-	3,764	15,000
Education Excellence Program:				
Phase I	36,596	37,468	37,468	42,251
Phase II	13,671	14,230	15,048	16,820
Phase III	_	3,536	8,599	9,371
Iowa Early Intervention Block Grant	2,477	6,399	6,052	11,759
AEA flow-through	50,292	54,101	54,734	58,633
At risk program grants	62,040	63,643	62,480	67 , 553
Revenue in lieu of taxes - military credit	475	_	509	497
Teacher Quality/Salary Improvement	10,375	-	-	-
Teacher Mentoring Program	1,300	_	_	_
Other state aid	_	15,715	14,205	_
	587,881	679 , 791	621,437	788,413
Federal sources:				
Title I Grants to Local Educational Agencies	24,231	14,957	19,737	17,266
Innovative Education Program Strategies	1,440	1,557	975	685
Improving Teacher Quality - Grants to States	6,424	_	-	_
Safe and Drug Free Schools and Communities	725	840	423	279
Rural Education Achievment Program	19,061	_	-	_
Title XIX Assistance	973	_	_	-
Other		24,236	4,758	57,493
	52,854	41,590	25,893	75,723
Total	1,337,256	1,377,492	1,279,872	1,484,941

Independent Auditor's Report on Compliance and on Internal Control over Financial Reporting

To the Board of Education of the Grand Community School District:

We have audited the financial statements of the Grand Community School District, Iowa, as of and for the year ended June 30, 2004, and have issued our report thereon dated July 21, 2004. We conducted our audit in accordance with U.S. generally accepted auditing standards, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Grand Community School District's general purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2004 are based exclusively on knowledge obtained from procedures performed during our audit of the general purpose financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Grand Community School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and no to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Grand Community School District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part I of the accompanying Schedule of Findings and Questioned Costs.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item 04-I-A is a material weakness. Prior year reportable conditions have all been resolved except for item 04-I-A.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Grand Community School District and other parties to whom Grand Community School District may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Grand Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BRUCE D. FRINK
Certified Public Accountant

July 21, 2004

Schedule of Findings and Questioned Costs

Year ended June 30, 2004

Part I: Findings Related to the General Purpose Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

REPORTABLE CONDITIONS:

04-I-A SEGREGATION OF DUTIES

<u>Comment</u> - During our review of the internal control structure, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and therefore maximizes the accuracy of the District's financial statements. We noted that one individual has custody of receipts and performs all record-keeping and reconciling functions for the office.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

Response - We will review procedures and investigate available alternatives.

<u>Conclusion</u> - Response acknowledged. The District could segregate duties to the extent possible with existing personnel and utilize administrative personnel to provide additional control through review of financial transactions and reports.

Part II: Other Findings Related to Required Statutory Reporting:

- 04-II-A Official Depositories Official depositories have been approved by the District.

 The maximum deposit amounts approved were not exceeded during the year ended June 30, 2004.
- 04-II-B <u>Certified Budget</u> Disbursements for the year ended June 30, 2004, did not exceed the amounts budgeted.
- 04-II-C Questionable Disbursements We noted no disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 04-II-D <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.

Schedule of Findings and Questioned Costs

Year ended June 30, 2004

Part II: Other Findings Related to Required Statutory Reporting: (continued):

Business Transactions - Business transactions between the District and District 04-II-E officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction <u>Description</u>	Amount
Mark Clausen.	Grade school	

In accordance with Chapter 279.7A of the Code of Iowa, the transactions with Mr. Clausen do not appear to represent a conflict of interest since they totaled less

athletic supervisor

\$500

Recommendation - The District should consult legal counsel to determine the disposition of this matter.

Response - We will review these on an annual basis.

Conclusion - Response accepted.

than \$2,500 for the fiscal year.

Board Vice President

- 04-II-F Bond Coverage - Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- 04-II-G Board Minutes - We noted no transactions requiring Board approval which had not been approved by the Board.
- 04-II-H Deposits and Investments - We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy.
- <u>Certified Annual Report</u> The Certified Annual Report was filed with the 04-II-I Department of Education timely and we noted no significant deficiencies in the amounts reported.
- Certified Enrollment We noted no variances in the basic enrollment data 04-II-J certified to the Department of Education.